



Special Environment and Sustainable Communities Overview and Scrutiny Committee

Date Monday 14 September 2015
Time 10.00 am (Please note the later start time)
Venue Committee Room 1B, County Hall, Durham

Business

Part A

Items during which the Press and Public are welcome to attend. Members of the Public can ask questions with the Chairman's agreement.

1. Apologies
2. Substitute Members
3. Declarations of Interest, if any
4. Any items from Co-opted Members or Interested Parties
5. Light Touch Review of Parking on Council Land (Pages 1 - 6)
 - a) Report of the Assistant Chief Executive
 - b) Presentation by Mary Readman, Brian Buckley, Ian Hoult and Clare Pattinson. Also in attendance to answer members questions Peter Ollivere (Planning Policy, RED) and a representative from Durham Police.
6. Next Steps
7. Such other business as, in the opinion of the Chairman of the meeting is of sufficient urgency to warrant consideration

Colette Longbottom
Head of Legal and Democratic Services

County Hall
Durham
4 September 2015

To:

The Members of the Environment and Sustainable Communities Overview and Scrutiny Committee:

Councillor B Graham (Chairman)

Councillor E Adam (Vice-Chair)

Councillors J Armstrong, D Bell, E Bell, J Clare, J Clark, D Freeman, J Gray, D Hall, G Holland, K Hopper, I Jewell, C Kay, P May, O Milburn, S Morrison, J Shuttleworth, P Stradling, L Taylor and S Zair

Co-opted Members:

Mr T Bolton and Mrs P Spurrell

The Chairman and Vice Chairman of Overview and Scrutiny Management Board and Councillor Hopgood

Contact: Paula Nicholson

Tel: 03000 269710

**Environment & Sustainable Communities
Overview & Scrutiny Committee**



14 September 2015

**Scoping Report: Light Touch Review of
Parking on Council Land**

Report of Lorraine O'Donnell, Assistant Chief Executive

Purpose

1. To appraise members of Environment and Sustainable Communities Overview and Scrutiny Committee with the background and issues of parking on council land and to explore possible solutions to the problems this causes residents.
2. A presentation will be given to the committee by Mary Readman, Customer Relations, Policy and Performance Manager; Brian Buckley, Strategic Highways Manager, Ian Hault, Neighbourhood Protection Manager and Clare Pattinson, Legal Manager - Governance and Elections. Peter Ollivere, Principle Planning Officer and a Police Officer will also be in attendance to answer members' questions.

Background

3. At Council on 21 January 2015, Councillor Hopgood put forward a motion to council: *"This Council noting the recent agreement by it of a tree policy, agrees to investigate the creation of a policy for driving and parking on council owned grassed areas.*
This council recognises that many of these grassed areas are regularly used by residents and children for recreation and that inappropriate use by vehicles is causing significant danger as well as damage that is unsightly and expensive to repair.
This Council believes that the creation of a policy to address this issue would give council officers the power to have vehicles removed and enforce the non-vehicular access to our valuable green spaces."
4. The motion was withdrawn on the understanding that Overview and Scrutiny would investigate with the service grouping options available to members of the council to address this problem. The nature of the topic falls within the remit of Environment and Sustainable Communities Overview and Scrutiny Committee.
5. Environment and Sustainable Communities Overview and Scrutiny Committee agreed to incorporate this review into their work programme at their meeting on 8th July.

Types of Parking Problems

Highways

6. Parking on pavements can cause a access issues for pedestrians if they are unable to pass the vehicle, particularly those use who use wheelchairs, push chairs or those with a visual impairment. Vehicles inconsiderately parked are very hazardous to pedestrians, causing problems crossing roads as sightlines are impeded.
7. This type of parking problem is a bigger issue on older housing estates where the road which were built during a time with less car ownership and smaller vehicles. Roads can be narrow; there are very few areas to park outside the curtilage of the property and to park at the kerb would cause an obstruction.
8. However, if all vehicles parked at the kerbside this could obstruct the highway for other road users and create access problems for emergency services, buses and heavy goods vehicles.

Environmental

9. Former council housing estates have large areas of amenity open space which was designed to add to the aesthetic of the estate. The open space is often to the front aspect of the houses.
10. Many households own more than one vehicle and may want the vehicle within sight of the property hence parking on land adjacent to their property.
11. This can lead to significant damage to the land including erosion of the grass causing damage to grassed areas making unsightly, unsuitable for general amenity use and requiring repair at an expense to the council.

Limitations of a Review

12. Local Authorities have limited options available to them to tackle pavement parking and parking on council owned land. Current legislation offers some opportunities which can be explored by the Review which include local authorities and the police tackling pavement parking in various ways, such as under legislation governing obstruction and dangerous parking; designating limited areas of 'no pavement parking' through a Traffic Regulation Order (TRO); or establishing a special parking area. Separately, it is an offence to *drive onto the pavement*, whether with intention to park or not.¹
13. County Durham is diverse and one solution will not fit all problems in relation to parking on council land resulting in a variety of options needing to be considered. A number of approaches will be explored as part of the review

and members will receive information on what other councils are doing to tackle parking problems. .

14. Some of the potential solutions to individual parking problems may involve engineering works. These works will be at a cost. Whilst the authority has no dedicated budget for this type of work, members may wish to consider using their own neighbourhood budgets for particular cases.

Terms of Reference

15. Rationale

The Chair of Overview and Scrutiny agreed that scrutiny would investigate parking on Council owned land and that as this fell under the remit of Environment and Sustainable Communities Overview and Scrutiny Committee they would lead the review.

16. Scope

The Light Touch Review will focus on identifying possible legislative and policy opportunities to tackle parking on council owned highway verges and open space amenity land.

17. Objectives

The aim of the review is to raise awareness amongst members of the council of the options available to address challenges and issues in relation to parking on council land. The review will specifically address:

- What powers the Council has to prevent obstruction to footways from inconsiderate parking on highway verges and any challenges/issues.
- What options are available for dealing with parking on open space amenity land and any challenges/issues.

18. Expected Outcomes

It is expected that the following outcomes will be achieved:

- Members of the council will be fully aware of the powers and options available in relation to parking on council land.
- All enforcement and educational remedies in relation to parking on council land will be discussed together with the relevant issues/challenges identified.
- Members will have the contact details of those DCC officers who can provide advice and support.

19. Membership

The membership of the review group will be all of the Environment and Sustainable Communities Overview and Scrutiny Committee with the addition of Councillor Hopgood who raised the issue and made the original motion to Council.

20. Reporting

On completion of the evidence gathering and formulation of recommendations a report will be drafted and sent to Environment and Sustainable Communities Overview and Scrutiny Committee, Corporate Management Team, and shared with Cabinet.

21. Approach & Timescale

The Light Touch Review will commence in September 2015 and will consist of two meetings:

- Meeting One: 14th September – Evidence presentation in relation to legal powers, policy and practice from officers involved.
- Meeting Two: 1st October – Findings and Conclusions.
- A report detailing the key findings and recommendations of the Light Touch Review will be shared with Cabinet in November/December 2015.

Recommendations

22. Members of the Environment and Sustainable Communities Overview and Scrutiny Committee are requested to receive the presentation and comment accordingly.

Parking: Pavement and On Street; House of Commons' Library; SN1170; 171114

Contact: Tom Gorman, Corporate Scrutiny and Performance Manager,
Tel:03000 268027 email: tom.gorman@durham.gov.uk
Ann Whitton, Scrutiny Officer, Tel: 03000 268143, email:
ann.whitton@durham.gov.uk

Appendix 1: Implications

Finance – None

Staffing –None

Risk – None

Equality and Diversity / Public Sector Equality Duty – None

Accommodation – None

Crime and Disorder - none

Human Rights - None

Consultation – None

Procurement - None

Disability Issues – None

Legal Implications – None

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